# DEPARTMENTS OF STATE, JUSTICE, COMMERCE, AND THE JUDICIARY APPROPRIATION BILL, 1953

July 3, 1952.—Ordered to be printed

Mr. ROONEY, from the committee of conference, submitted the following

# CONFERENCE REPORT

[To accompany H. R. 7289]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H. R. 7289) "making appropriations for the Departments of State, Justice, Commerce, and the Judiciary for the fiscal year ending June 30, 1953, and for other purposes," having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 1, 10, 11,

14, 18, 20, 31, 39, 42, 45, 46, 49, 50, 51, and 54.

That the House recede from its disagreement to the amendments of the Senate numbered 3, 5, 7, 8, 9, 15, 16, 17, 22, 32, 33, 34, 35, 36, 37, 38, 40, 41, and 44 and agree to the same.

Amendment numbered 2:

That the House recede from its disagreement to the amendment of the Senate numbered 2, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$6,500,000;

and the Senate agree to the same.

Amendment numbered 6:

That the House recede from its disagreement to the amendment of the Senate numbered 6, and agree to the same with an amendment

In lieu of the sum proposed by said amendment insert \$1,500,000;

and the Senate agree to the same.

Amendment numbered 12:

That the House recede from its disagreement to the amendment of the Senate numbered 12, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$87,325,000; and the Senate agree to the same.

Amendment numbered 19:

That the House recede from its disagreement to the amendment of the Senate numbered 19, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$9,900,000; and the Senate agree to the same.

Amendment numbered 25:

That the House recede from its disagreement to the amendment of the Senate numbered 25, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,877,000; and the Senate agree to the same.

Amendment numbered 26:

That the House recede from its disagreement to the amendment of the Senate numbered 26, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$264,500; and the Senate agree to the same.

Amendment numbered 27:

That the House recede from its disagreement to the amendment of the Senate numbered 27, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$6,810,935; and the Senate agree to the same.

Amendment numbered 28:

That the House recede from its disagreement to the amendment of the Senate numbered 28, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,700,000; and the Senate agree to the same.

Amendment numbered 29:

That the House recede from its disagreement to the amendment of the Senate numbered 29, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$1,390,300; and the Senate agree to the same.

Amendment numbered 30:

That the House recede from its disagreement to the amendment of the Senate numbered 30, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$120,700; and the Senate agree to the same.

Amendment numbered 47:

That the House recede from its disagreement to the amendment of the Senate numbered 47, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$27,250,000; and the Senate agree to the same.

Amendment numbered 48:

That the House recede from its disagreement to the amendment of the Senate numbered 48, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert \$4,991,850; and the Senate agree to the same.

Amendment numbered 53:

That the House recede from its disagreement to the amendment of the Senate numbered 53, and agree to the same with an amendment as follows:

Restore the matter stricken out by said amendment amended to

read as follows:

Sec. 604. No part of any appropriation or authorization contained in this Act shall be used to pay compensation of any incumbent appointed to any civil office or position which may become vacant after July 1, 1952, through the fiscal year 1953: Provided, That this inhibition shall not apply—

(a) to not to exceed 25 per centum of all vacancies;(b) to positions filled from within the department;

(c) to offices or positions required by law to be filled by appointment of the President by and with the advice and consent of the Senate;

(d) to the Department of Justice;

(e) to the Judiciary Branch;(f) to the Civil Aeronautics Administration;

(g) to the operational personnel of the Weather Bureau, National Bureau of Standards, the Field Office Service of the Bureau of Foreign and Domestic Commerce, Coast and Geodetic Survey, and the Bureau of Public Roads;

(h) to the Patent Office;

(i) to the Civil Aeronautics Board;

(j) to employees under the provisions of the Foreign Service Act of 1946 as amended;

(k) to construction personnel, International Boundary and Water Commission, United States and Mexico;

(l) to employees in grades CPC-1 and 2:

Provided further, That when the total number of personnel in a department subject to this section has been reduced to 90 per centum of the total provided for in the budget estimates for 1953, this section may cease to apply.

And the Senate agree to the same.

Amendment numbered 55:

That the House recede from its disagreement to the amendment of the Senate numbered 55, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert:

Szc. 605. (a) No appropriation or authorization contained in this Act shall be available to pay—

(1) for personal services of personnel above basic rates; (2) for transportation of things (other than mail); or

(3) for travel of employees, more than 90 per centum of the amount which the budget estimates heretofore submitted in connection with appropriation or authorization contemplated would be expended therefrom for such purposes, respectively; and the total amount of each appropriation, any part of which is available for such purpose, is hereby reduced by an amount equal to 10 per centum of the amount requested in such budget estimates for such purpose less an amount representing the reduction, if any, between the amount requested for such purpose in the budget estimates and the amount appropriated herein for such purpose.

(b) This section shall not apply to-

(1) construction, International Boundary and Water Commission, United States and Mexico.

(2) the Foreign Service, Department of State.

(3) the Department of Justice.

(4) the Civil Aeronautics Administration.

(5) the Civil Aeronautics Board.

(6) the operational personnel of the Coast and Geodetic Survey, the Bureau of Public Roads, the National Bureau of Standards. and the Weather Bureau.

(7) the Field Office Service of the Bureau of Foreign and Domestic

Commerce.

(8) the Patent Office.

(9) Bureau of the Census. (10) the Judiciary Branch. And the Senate agree to the same.

Amendment numbered 56:

That the House recede from its disagreement to the amendment of the Senate numbered 56, and agree to the same with an amendment as follows:

In line 3 of said amendment strike out "75" and insert in lieu thereof

87½; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 4, 13, 21, 23, 24, 43, and 52.

JOHN J. ROONEY, DANIEL J. FLOOD, PRINCE H. PRESTON, FRED MARSHALL, GEORGE MAHON. CLIFF CLEVENGER, Managers on the Part of the House. PAT McCARRAN, KENNETH MCKELLAR. ALLEN J. ELLENDER, THEODORE FRANCIS GREEN, STYLES BRIDGES, LEVERETT SALTONSTALL. Homer Ferguson (except as to amendment No. 18), Managers on the Part of the Senate.

### STATEMENT OF THE MANAGERS ON THE PART OF THE HOUSE

The managers on the part of the House at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H. R. 7289) making appropriations for the Departments of State, Justice, Commerce, and the Judiciary, for the fiscal year ending June 30, 1953, and for other purposes, submit the following statement in explanation of the effect of the action agreed upon and recommended in the accompanying conference report as to each of such amendments, namely:

## TITLE I—DEPARTMENT OF STATE

Amendment No. 1-Salaries and expenses: Appropriates \$76,-000,000 as proposed by the House instead of \$72,936,907 as proposed by the Senate.

Amendment No. 2—Acquisition of buildings abroad: Appropriates \$6,500,000 instead of \$7,500,000 as proposed by the House and

\$3,000,000 as proposed by the Senate.

Amendment No. 3—Contributions to international organizations: Appropriates \$30,484,749 as proposed by the Senate instead of \$27,923,163 as proposed by the House.

Amendment No. 4—Contributions to international organizations:

Reported in disagreement.

Amendment No. 5—Missions to international organizations: Appropriates \$1,321,112 as proposed by the Senate instead of \$1,400,000 as proposed by the House.

Amendment No. 6—International contingencies: Appropriates \$1.500,000 instead of \$2,000,000 as proposed by the House and

\$1,000,000 as proposed by the Senate.

Amendments Nos. 7 and 8—International Boundary and Water Commission, United States and Mexico, construction: Provide that the Anzalduas Diversion Dam shall not be operated for irrigation or water supply purposes in the United States unless suitable arrangements have been made with the prospective water users for repayment to the Government of such portions of the costs of said dam as shall have been allocated to such purposes by the Secretary of State, as proposed by the Senate.

Amendment No. 9—American sections, international commissions: Appropriates \$505,344 as proposed by the Senate instead of \$525,000

as proposed by the House.

Amendment No. 10—American sections, international commissions: Strikes out the provision of the Senate to make \$45,000 available for American section, International Joint Commission.

Amendment No. 11—International information and educational activities: Strikes out language of Senate to include television.

Amendment No. 12-International information and educational activities: Appropriates \$87,325,000 instead of \$86,575,000 as proposed by the House and \$88,556,516 as proposed by the Senate.

Amendment No. 13-International information and educational

activities: Reported in disagreement.

Amendment No. 14—International information and educational activities: Strikes out the provision of the Senate stating that \$7,967,958 shall be available for the exchange of persons.

Amendment No. 15—General provisions—Department of State: Strikes out House language (sec. 111) as proposed by the Senate.

Amendment No. 16—General provisions—Department of State, section 111: Inserts language proposed by the Senate.

Amendment No. 17—General provisions—Department of State, sec-

tion 112: Inserts language proposed by the Senate.

Amendment No. 18—General provisions—Department of State, section 113: Strikes out language proposed by the Senate.

## TITLE II—DEPARTMENT OF JUSTICE

#### LEGAL ACTIVITIES AND GENERAL ADMINISTRATION

Amendment No. 19—Salaries and expenses, general legal activities: Appropriates \$9,900,000 instead of \$9,750,000 as proposed by the House and \$10,030,000 as proposed by the Senate.

Amendment No. 20—Salaries and expenses, United States attorneys and marshals: Appropriates \$13,750,000 as proposed by the House instead of \$13,850,000 as proposed by the Senate.

#### FEDERAL BUREAU OF INVESTIGATION

Amendment No. 21—Salaries and expenses: Reported in disagreement.

### FEDERAL PRISON SYSTEM

Amendment No. 22—Buildings and facilities: Appropriates \$824,000 as proposed by the Senate instead of \$740,000 as proposed by the House.

Amendment No. 23—Buildings and facilities: Reported in disagreement.

#### GENERAL PROVISIONS-DEPARTMENT OF JUSTICE

Amendment No. 24—Section 208: Reported in disagreement.

### TITLE III—DEPARTMENT OF COMMERCE

#### OFFICE OF THE SECRETARY

Amendment No. 25—Salaries and expenses: Appropriates \$1,877,000 instead of \$1,850,000 as proposed by the House and \$1,904,000 as proposed by the Senate.

Amendment No. 26—Technical and scientific services: Appropriates \$264,500 instead of \$270,000 as proposed by the House and \$259,000

as proposed by the Senate.

#### BUREAU OF THE CENSUS

Amendment No. 27—Salaries and expenses, Bureau of the Census: Appropriates \$6,810,935 instead of \$6,975,000 as proposed by the House and \$6,410,935 as proposed by the Senate.

Amendment No. 28-Seventeenth decennial census: Appropriates \$1,700,000 instead of \$1,750,000 as proposed by the House and

\$1.650,005 as proposed by the Senate.

Amendment No. 29 - Censuses of business, transportation, manufactures and mineral industries: Appropriates \$1,390,300 instead of \$1,450,000 as proposed by the House and \$1,330,617 as proposed by the Senate.

Amendment No. 30 - Census of agriculture: Appropriates \$120,700 instead of \$125,000 as proposed by the House and \$116,382 as pro-

posed by the Senate.

Amendment No. 31 - Census of governments: Strikes out the proposal of the Senate to appropriate \$806,841 for census of governments.

# CIVIL AERONAUTICS ADMINISTRATION

Amendment No. 32-Salaries and expenses: Appropriates \$105,-594,000 as proposed by the Senate instead of \$106,470,000 as proposed by the House.

Amendment No. 33—Establishment of air-navigation facilities: Appropriates \$11,091,499 as proposed by the Senate instead of

\$13,091,499 as proposed by the House.

Amendment No. 34 - Technical development and evaluation: Appropriates \$1,162,972 as proposed by the Senate instead of \$1,225,000 as proposed by the House.

Amendment No. 35-Federal-aid airport program, Federal Airport Act: Appropriates \$19,821,154 as proposed by the Senate instead of

\$20,000,000 as proposed by the House.

Amendments Nos. 36 and 37—Federal-aid airport program, Federal Airport Act: Provide that \$2,571,154 shall be available for necessary planning, research, and administrative expenses as proposed by the Senate instead of \$2,750,000 as proposed by the House.

Amendment No. 38-Maintenance and operation of public airports, Territory of Alaska: Appropriates \$433,594 as proposed by the Senate

instead of \$435,000 as proposed by the House.

Amendment No. 39-Transport aircraft development: Strikes out the proposal of the Senate to appropriate \$1,383,074.

# BUREAU OF FOREIGN AND DOMESTIC COMMERCE

Amendment No. 40-Departmental salaries and expenses: Appropriates \$2,792,932 as proposed by the Senate instead of \$2,900,000 as proposed by the House.

Amendment No. 41-Field office service: Appropriates \$1,965,000 as proposed by the Senate instead of \$1,925,000 as proposed by the

House.

Amendment No. 42-Export control: Appropriates \$5,750,000 as proposed by the House instead of \$5,504,300 as proposed by the Senate.

## NATIONAL BUREAU OF STANDARDS

Amendment No. 43-Operation and administration: Reported in disagreement.

Amendment No. 44—Operation and administration: Appropriates \$1,351,000 as proposed by the Senate instead of \$1,140,000 as proposed by the House.

Amendment No. 45—Research and testing: Appropriates \$4,000,000 as proposed by the House instead of \$4,156,000 as proposed by the Senate.

Amendment No. 46—Radio propagation and standards: Appropriates \$2,750,000 as proposed by the House instead of \$2,910,000 as proposed by the Senate.

### WEATHER BUREAU

Amendment No. 47—Salaries and expenses: Appropriates \$27,250,000 instead of \$27,000,000 as proposed by the House and \$27,500,000 as proposed by the Senate.

# TITLE IV-THE JUDICIARY

# OTHER COURTS AND SERVICES

Amendment No. 48—Salaries of clerks of courts: Appropriates \$4,991,850 instead of \$4,900,000 as proposed by the House and \$5,042,850 as proposed by the Senate.

Amendment No. 49—Probation system: Appropriates \$2,420,000 as proposed by the House instead of \$2,445,500 as proposed by the Senate.

Amendment No. 50—Miscellaneous salaries: Appropriates \$2,900,-000 as proposed by the House instead of \$2,955,500 as proposed by the Senate.

Amendment No. 51—Miscellaneous expenses: Appropriates \$837,200 as proposed by the House instead of \$855,200 as proposed by the Senate.

### GENERAL PROVISIONS-THE JUDICIARY

Amendment No. 52—Section 404: Reported in disagreement.

# TITLE VI-GENERAL PROVISIONS

Amendments Nos. 53 and 54—Section 604: Restore the provision of the House with certain amendments and strike out substitute provision proposed by the Senate.

Amendment No. 55—Section 605: Inserts provision of the Senate with certain amendments.

Amendment No. 56—Section 606: Inserts language as proposed by the Senate with an amendment proposed by the House.

John J. Rooney,
Daniel J. Flood,
Prince H. Preston,
Fred Marshall,
George Mahon,
Cliff Clevenger,
Managers on the Part of the House.

NATIONAL BUROU OF STANDARDS